

DECISION NO: PCCG-2015-034

OFFICE OF THE POLICE AND CRIME COMMISSIONER

LEAD CHIEF OFFICER: Darren Garwood - Chief Finance Officer & Deputy Chief Executive

TITLE: PROVISION OF A WELSH ACADEMIC PARTNER TO DELIVER AN EVALUATION OF THE PAN-WALES WOMEN'S TRIAGE (THE DIVERSION SCHEME)

DATE: 22 May 2015

TIMING: Urgent

PURPOSE: For Approval

1. RECOMMENDATION

1.1 The recommendation is to award a contract for the Provision of a Welsh Academic Partner to deliver an evaluation of the Pan Wales Women's Triage (The Diversion Scheme) to Tenderer A, in accordance with paragraph 81 of the Manual of Governance.

1.2 The contract is awarded for the period 1 June 2015 until 31 March 2016, with an option to extend for a further twelve (12) months subject to funding.

2. INTRODUCTION & BACKGROUND

2.1 The Integrated Offender Management (IOM) Cymru Wales Reducing Reoffending Strategy 2014-16 outlines a number of priority groups, of which women are one. The core strategic aim of IOM Cymru is to reduce reoffending. In 2013 the National Offender Management Service (NOMS) in Wales funded the establishment of the IOM Cymru Women's Pathfinder. The Pathfinder is informed by the Corston Report (2007), the review of Corston (2012) and the principles of IOM, and also aims to align with the Welsh Governments 'Safer Communities for All' agenda and local Policing priorities around domestic abuse. The aim of the Pathfinder is to 'design and deliver a women-specific, whole system, integrated approach to managing women in the Criminal Justice System (CJS) in Wales', in order to contribute towards reduced reoffending and wider community safety objectives.

In pursuit of this aim the Pathfinder team have developed an outline Operating Model (the End-To-End Model) which focuses on stages of the CJS:

- The Diversion Scheme
- Pre-sentence and sentencing
- Development of a multi-agency case management system (hubs)

This model including the Diversion Scheme element has been piloted in Cardiff since July 2014. In collaboration with the Women's Pathfinder, the Police and Crime Commissioner for Gwent (PCC) were successful in a bid to the Home Office Innovation Grant Fund on behalf of the four Welsh PCCs to develop and deliver the Diversion Scheme across four additional sites in Wales

	(one in each Police Force area).
2.2	<p>Ensuring that The Diversion Scheme is effectively evaluated is one of the main objectives of the project. This is in order to contribute towards the growing evidence base around 'diversion' and inform potential role out across Wales and other areas of the UK. As a result a decision was made by the Pan Wales Diversion Scheme Implementation Group to allocate a maximum of £50,000 of the Home Office Innovation Grant Funding for an independent academic partner to design and deliver an evaluation. A proposal to include the existing site of Cardiff (along with the four new sites) within the scope of this evaluation in the interests of achieving a large enough cohort to ensure a robust evaluation was agreed by the Deputy PCC for Gwent.</p> <p>The inclusion of an additional cohort of 18-21 year olds (male and female) who are to be diverted via a similar scheme led by the South Wales Police and Crime Commissioner (SWPCC) in Cardiff was also agreed with the Deputy PCC for South Wales and a contribution of £8,000 has been made by the SW PCC to cover this additional group. This takes the total amount available for the evaluation to £58,000.</p> <p>The objectives of the evaluation are to:</p> <ul style="list-style-type: none"> • Contribute towards an ongoing process evaluation to inform development of the pilot within its lifecycle • Evaluate the effectiveness of The Diversion Scheme in terms of process and outcomes • Provide a robust end of project report evidencing the findings from the pilot • Provide an evidence base for the effectiveness of The Diversion Scheme • Test out the concept and model to inform potential future roll out across Wales • Provide an evaluation that can inform other Police Force areas in the future <p>The detailed methodology will be developed by the successful applicant as part of the contract but shall include qualitative, quantitative and economic elements and will produce the following outputs:</p> <ul style="list-style-type: none"> • A clearly defined and agreed evaluation framework • Clearly defined and agreed set of measures by which this pilot and future piloting activity may be monitored, measured and evaluated • Data collection toolkit (performance reports, questionnaires etc) to enable the delivery of the evaluation • An interim report (approximately October 2015) • A final evaluation report (approximately June 2016 to enable data until the end of the project 31 March unless timescales extended as enabled in the contract subject to funding)

2.3	<p>An Evaluation Plan (Annex A) was submitted to the Home Office, as required by the terms of the Grant Agreement in October 2014. The plan made reference to the intention to seek an academic partner via links with the Welsh Centre for Crime and Social Justice (WCCSJ), WCCSJ is a network whose membership includes all the academic institutions in Wales delivering work in the field of Criminology and Social Justice and would therefore have the relevant skills and expertise necessary.</p> <p>A panel was established by the Implementation Group to oversee the process with representatives from:</p> <ul style="list-style-type: none"> • The Gwent Office of the Police and Crime Commissioner (OPCC) • The North Wales OPCC • South Wales Police • Dyfed-Powys Police • The IOM Cymru Delivery Team 																											
3.	<u>ISSUES FOR CONSIDERATION</u>																											
3.1	<p>An advert for expressions of interest (Annex B) was agreed by the panel and advertised in both English and Welsh via the WCCSJ on the 16 January 2015.</p> <p>Following the advertisement period expressions of interest were received from two institutions by the closing date and time 12pm Friday 30 January 2015.</p> <p>The agreed evaluation criteria used was 100% specification.</p>																											
3.2	<p>The submissions were evaluated by the panel and a consensus score agreed.</p> <p>The scores achieved for the tenderers are shown in the table below.</p>																											
3.3	<table border="1" data-bbox="563 1294 1281 1928"> <thead> <tr> <th data-bbox="563 1294 802 1361">Question</th> <th data-bbox="810 1294 1034 1361">Tenderer A</th> <th data-bbox="1042 1294 1281 1361">Tenderer B</th> </tr> </thead> <tbody> <tr> <td data-bbox="563 1373 802 1429">1</td> <td data-bbox="810 1373 1034 1429">8</td> <td data-bbox="1042 1373 1281 1429">8</td> </tr> <tr> <td data-bbox="563 1440 802 1496">2</td> <td data-bbox="810 1440 1034 1496">8</td> <td data-bbox="1042 1440 1281 1496">6</td> </tr> <tr> <td data-bbox="563 1507 802 1563">3</td> <td data-bbox="810 1507 1034 1563">8</td> <td data-bbox="1042 1507 1281 1563">6</td> </tr> <tr> <td data-bbox="563 1574 802 1630">4</td> <td data-bbox="810 1574 1034 1630">8</td> <td data-bbox="1042 1574 1281 1630">6</td> </tr> <tr> <td data-bbox="563 1641 802 1697">5</td> <td data-bbox="810 1641 1034 1697">8</td> <td data-bbox="1042 1641 1281 1697">7</td> </tr> <tr> <td data-bbox="563 1709 802 1765">6</td> <td data-bbox="810 1709 1034 1765">8</td> <td data-bbox="1042 1709 1281 1765">6</td> </tr> <tr> <td data-bbox="563 1776 802 1832">7</td> <td data-bbox="810 1776 1034 1832">7</td> <td data-bbox="1042 1776 1281 1832">8</td> </tr> <tr> <td data-bbox="563 1843 802 1928">TOTAL</td> <td data-bbox="810 1843 1034 1928">55</td> <td data-bbox="1042 1843 1281 1928">47</td> </tr> </tbody> </table>	Question	Tenderer A	Tenderer B	1	8	8	2	8	6	3	8	6	4	8	6	5	8	7	6	8	6	7	7	8	TOTAL	55	47
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4.	<u>NEXT STEPS</u>																																																								
4.1	<p>Following approval of this report the next steps will be as follows:</p> <ul style="list-style-type: none"> • Successful and unsuccessful tenderers to be notified of outcome via letter • Contract to be drafted and agreed with Gwent PCC • Contract to be agreed by successful applicant and formally signed • Contract to be formally signed by Gwent PCC • Implementation meeting scheduled between the relevant parties upon contract signature. 																																																								
5.	<u>FINANCIAL CONSIDERATIONS</u>																																																								
5.1	<p>The proposed contract award is for an amount of £57,965.25 (inclusive of overheads and VAT). £8,000 of this funding has been contributed by South Wales PCC for which Gwent PCC have invoiced South Wales PCC. The remaining 49,965.26 will be resourced through the Home Office Innovation Grant Funding award achieved for 2015-16. This funding normally accounts for 60% of costs with the remaining 40% being provided for as match funding. However, the intention is for the IOM Cymru partnership to provide match funding primarily by way of resources costed for within mainstream budgets and it is therefore expected that the total cash expenditure of this particular item will be resourced through the Home Office funding.</p> <p>The projected project spend is broken down as follows:</p>																																																								
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	Total		£57,965.26
6.	<u>PERSONNEL CONSIDERATIONS</u>		
6.1	Tenderer A shall appoint and manage their personnel to deliver the contract. The project shall be overseen by the Diversion Scheme Project Manager whose role is also funded out of the Home Office Funding until 31 March 2016 and reports to Gwent PCC. Additional support will be provided by the IOM Cymru Women's Pathfinder Team in terms of strategic oversight and project support and administration.		
7.	<u>LEGAL IMPLICATIONS</u>		
7.1	There are no legal implications relating to this tender process.		
8.	<u>EQUALITIES AND HUMAN RIGHTS CONSIDERATIONS</u>		
8.1	This project/proposal has been considered against the general duty to promote equality, as stipulated under the Single Equality Scheme and has been assessed not to discriminate against any particular group.		
8.2	In preparing this report, consideration has been given to requirements of the Articles contained in the European Convention on Human Rights and the Human Rights Act 1998.		
9.	<u>RISK</u>		
9.1	<p>There is a risk of a potential challenge from the unsuccessful tenderer although this is assessed as very low in terms of likelihood. Assessment of the risks of not going ahead with awarding the contract following this process are:</p> <ul style="list-style-type: none"> • Reputation with relevant partners in terms of future process - tenderers would be more aggrieved by being informed that they had to engage with another process than with the outcome of this process. Both applicants were fairly evaluated against a consistent criteria • Timescales in terms of the Home Office Grant project being delivered - this concern is enhanced in view of the delays there have been to date in progressing the procurement process for the main contract for service providers • Risk of providers not engaging with a re-run process given the time both have already invested to date and therefore not being able to identify a partner going forward • Risk of losing the capacity that either provider has to deliver this as they might be making other applications (at the expression of interest stage we had a communication from another academic institution to say that whilst they were interested due to other contract commitments they did not have capacity). 		
10.	<u>PUBLIC INTEREST</u>		
10.1	Following approval of this report by the Commissioner, this document will be		

	made available to the public.
11.	<u>CONTACT OFFICER</u>
11.1	Natalie Poole – Diversion Scheme Project Manager
12.	<u>ANNEXES</u>
12.1	N/A

For OPCC use only

Consultation:	Tick to confirm (if applicable)
Financial The Chief Finance Officer has been consulted on this proposal.	✓
OPCC (insert name) The Chief Executive has reviewed the request and is satisfied that it is correct and consistent with the PCC's plans and priorities.	✓
Legal The legal team have been consulted on this proposal.	N/A
Equalities The Equalities Officer has been consulted on this proposal.	N/A

Chief Executive/ Deputy Chief Executive: I have been consulted about the proposal and can confirm that financial, legal, equalities etc... advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate report to be submitted to the Police and Crime Commissioner for Gwent.
Signature: S A B...
Date: 22/05/15

Police and Crime Commissioner for Gwent I confirm that I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. The above request has my approval.
Signature: / Q [Signature]
Date: 28.5.15

