



OFFICE OF THE POLICE AND CRIME COMMISSIONER	
DECISION NO: PCCG-2016-040	
LEAD CHIEF OFFICER:	Nigel Stephens – Assistant Chief Officer
TITLE:	Provision of an Electronic Monitoring System (EMS)
DATE:	20 April 2016
TIMING:	Urgent
PURPOSE:	Approval
1.	<u>RECOMMENDATION</u>
1.1	It is recommended that the contract for the Provision of an Electronic Monitoring System (EMS) be awarded to Tenderer A, in accordance with paragraph 84 of the Manual of Governance.
1.2	Tenderer A scored the highest following the completion of a Most Economically Advantageous Tender (MEAT) process under the Crown Commercial Service (CCS) Framework Agreement RM1557vii – G-Cloud 7.
1.3	The contract is awarded for twelve (12) months with the option to extend for a further twelve (12) months. The contract is available for use by the Police and Crime Commissioner for Gwent and Dyfed Powys.
2.	<u>INTRODUCTION & BACKGROUND</u>
2.1	There is currently no contract in place for the provision of an EMS within Gwent Police. The introduction of an EMS which uses GPS Tagging and Vulnerable Person Alarms linked to Monitoring Software, will allow the use of technology to support Police and Partners priorities in reducing crime, the victims of crime and management of serial offenders.
2.2	<p>An Innovation Fund bid was submitted and approved to allow this scheme to be implemented in Gwent Police. Gwent Integrated Offender Management (IOM) intends to utilise the Electronic Monitoring System to initially target the offending behavior of:</p> <ul style="list-style-type: none"> • Prolific and Other Priority Offenders (PPOs); • Serial Domestic Abuse perpetrators; <p>With potential to widen the concept in the future to include:</p> <ul style="list-style-type: none"> • Cases managed under Multi-Agency Public Protection Arrangements (MAPPA); • Engagement via the Prison Service (facilitated by NOMS) to manage offenders released on temporary licence (ROTL).

2.3	A suitable framework was identified for this requirement, namely the CCS RM1557vii – G-Cloud 7 framework. A “Request for Further Information” document was issued to each short-listed Tenderer in-line with the terms of the Framework Agreement, clearly stating how each response would be evaluated to confirm the Most Economically Advantageous Tender.												
2.4	<p>The deadline for responses to the “Request for Information” document was 12:00 noon on 22 March 2016. Two responses were received. The tender submissions were evaluated by the following stakeholders;</p> <ul style="list-style-type: none"> • Integrated Offender Manager; • Technical Programme Services Manager; • Detective Inspector IOM West LPA; • Head of Criminal Justice – OPCC; • Team Manager at the National Probation Service; <p>This evaluation team was overseen by a Senior Procurement Officer from Gwent Police.</p>												
3.	<u>ISSUES FOR CONSIDERATION</u>												
3.1	As part of the “Request for Information” document, Tenderers had to first pass all Pass/Fail criteria in order to be evaluated on the MEAT evaluation criteria of 60% Price and 40% Quality.												
3.2	<p>Below is a full break down of scores achieved by the two suppliers.</p> <table border="1" data-bbox="292 1178 1302 1294"> <thead> <tr> <th>Tenderer</th> <th>Price Score</th> <th>Quality Score</th> <th>Total score</th> </tr> </thead> <tbody> <tr> <td>Tenderer A</td> <td>60</td> <td>40</td> <td>100</td> </tr> <tr> <td>Tenderer B</td> <td>42.77</td> <td>31.21</td> <td>73.98</td> </tr> </tbody> </table> <p>The evaluation panel agreed the scores detailed in the table above.</p> <p>The full evaluation breakdown can be seen at Annex 1 – not for publication.</p>	Tenderer	Price Score	Quality Score	Total score	Tenderer A	60	40	100	Tenderer B	42.77	31.21	73.98
Tenderer	Price Score	Quality Score	Total score										
Tenderer A	60	40	100										
Tenderer B	42.77	31.21	73.98										
4.	<u>NEXT STEPS</u>												
4.1	On approval of the report, Tenderer A will be sent an Intention to Award letter subject to successful vetting, the agreement of a Data Processing Agreement and production of relevant certification. Supplier B will be notified of the outcome, confirming their scores and that of the successful Tenderer.												
5.	<u>FINANCIAL CONSIDERATIONS</u>												
5.1	In order to provide an EMS based on the quantities defined in the Pricing Schedule (attached at Annex 2 – not for publication), and allowing for an average replacement device amount, the value of a twelve (12) month contract will be £30,549. If the extension period is also utilised, then the total contract value is anticipated to be approximately £60,549.												
5.2	It should be noted however, that Gwent Police could purchase additional devices through this contract, should this project prove successful and additional funding approved. These would be purchased at the rate defined in the Pricing Schedule (Annex 2). It should also be noted that Dyfed Powys												

	Police can also utilise this contract if they wish, again at the prices defined in the Pricing Schedule. Therefore while the commitment value of this contract is £30,549 for the twelve (12) month term for Gwent Police, the full contract value may be more.
5.3	It is anticipated that significant savings can be made by utilising an EMS instead of current methods for monitoring offender compliance with a prison licence curfew condition and as an alternative to custody. Research has indicated that the potential savings to be achieved in 12 months by utilisation of an EMS in the numbers identified in the Gwent Police specification are approximately £77k.
6.	<u>PERSONNEL CONSIDERATIONS</u>
6.1	Relevant Police officers and staff will need to be trained to fit, operate and remove the GPS Tags and Vulnerable Person Alarms, and be fully trained to use the monitoring software for the purposes of ensuring compliance with curfews, inclusion/exclusion zones etc. and extracting data.
7.	<u>LEGAL IMPLICATIONS</u>
7.1	This report has been submitted in line with the Public Contracts Regulations 2015 and the Manual of Governance.
8.	<u>EQUALITIES AND HUMAN RIGHTS CONSIDERATIONS</u>
8.1	This project/proposal has been considered against the general duty to promote equality, as stipulated under the Strategic Equality Plan and has been assessed not to discriminate against any particular group.
8.2	In preparing this report, consideration has been given to requirements of the Articles contained in the European Convention on Human Rights and the Human Rights Act 1998.
9.	<u>RISK</u>
9.1	The risk of not implementing this EMS solution are listed below; <ul style="list-style-type: none"> ➤ No savings will be achieved in this area; ➤ There will be limited alternatives to remands in custody and control processes for the most prolific offenders; ➤ Re-offending rates may not reduce as has been evidenced by other forces where EMS have been implemented;
10.	<u>PUBLIC INTEREST</u>
10.1	Following approval of this report by the Commissioner, this document will be made available to the public.
11.	<u>CONTACT OFFICER</u>
11.1	Natalie Noble, Senior Procurement Officer

12.	<u>ANNEXES</u>
12.1	Annex 1 - EMS – Evaluation  Annex 1 - EMS - Evaluation.xlsx <i>Not for publication</i>
12.2	Annex 2 – Tenderer A – Pricing Schedule  Annex 2 - Tenderer A Pricing Schedule.xlsx <i>Not for publication</i>

Public Access to Information

Information in this submission is subject to the Freedom of Information Act 2000 (FOIA) and other legislation. This submission will be made available on the OPCC website following consideration by the Police and Crime Commissioner.

Are you satisfied that the contents and observations made are necessary and suitable for the public domain?	
In producing this submission, has consideration been given to 'public confidence'?	
If you consider that this submission should be exempt from the public domain, please state the reasons.	

For OPCC use only

Office of the Chief Constable	
I confirm that the Provision of an Electronic Monitoring System (EMS) report has been discussed and approved at a formal Chief Officers' meeting. It is now forwarded to the OPCC for information purposes.	
Signature: <i>Nigel Stephens</i>	
Date: 27/04/16	
	Tick to confirm (if applicable)
Financial The Chief Finance Officer has been consulted on this proposal.	✓
OPCC (insert name) The Chief of Staff has reviewed the request and is satisfied that it is correct and consistent with the PCC's plans and priorities.	✓
Legal The legal team have been consulted on this proposal.	N/A
Equalities The Equalities Officer has been consulted on this proposal.	N/A
Chief of Staff:	
Signature: <i>Sian Lewis</i>	
Date: 09/05/16	
Police and Crime Commissioner for Gwent	
Signature: <i>I. G. Johnston</i>	
Date: 9-5-16	